



# 2022

## LYON & SIOUX RURAL WATER SYSTEM, INC.

Independent Auditor's Reports  
Basic Financial Statements  
Supplementary Information  
Schedule of Findings

December 31, 2022

Prepared By:

**De Noble, Austin & Company PC**

121 South Story Street

Rock Rapids, Iowa 51246

This page intentionally left blank for double-sided printing purposes.

LYON & SIOUX RURAL WATER SYSTEM, INC.

Table of Contents  
December 31, 2022

---

	<u>PAGE(s)</u>
<b>Officers, Directors and Employees</b> .....	1
<b>Independent Auditor’s Report</b> .....	2-3
<b>Basic Financial Statements</b>	
Exhibit A – Statement of Financial Position.....	6-7
Exhibit B – Statement of Activities .....	9
Exhibit C – Statement of Cash Flows .....	10-11
Notes to Financial Statements.....	12-17
<b>Supplementary Information</b>	
Schedule 1 – Schedules of Operating Expenses .....	21
<b>Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i></b> .....	24-25
<b>Schedule of Findings</b> .....	28

This page intentionally left blank for double-sided printing purposes.

LYON & SIOUX RURAL WATER SYSTEM, INC.

Officers, Directors and Employees

December 31, 2022

---

**Officers / Board of Directors**

<b>Name</b>	<b>Title</b>	<b>Term Expires</b>
Larry Van Roekel	President	2023
Bruce Bonander	Vice President	2026
Cory Altena	Secretary	2023
Tyler Klaassen	Treasurer	2026
Ryan Warner	Board Member	2023
Craig Metzger	Board Member	2025
Barry Pollema	Board Member	2025
John Tiedeman	Board Member	2025
Jeff Hoogendoorn	Board Member	2026

**Employees**

<b>Name</b>	<b>Title</b>
Sharon Postma	Manager
Dave Harmsen	Supervisor of Operations
Todd Vande Kop Waylon Vande Kop Travis Van Otterloo Kris Ostrander Kaden Huisman	Treatment Plant – Distribution Operators
Tami Schweitzer	Office Staff



# De Noble, Austin & Company PC

CERTIFIED PUBLIC ACCOUNTANTS



121 S. Story Street | Rock Rapids, IA 51246 | www.denoblepc.com  
Phone : (712) 472-2549 | Fax : (712) 472-2540 | Email : cpas@denoblepc.com

## Independent Auditor's Report

To the Board of Directors of the  
Lyon & Sioux Rural Water System, Inc.:

### Opinion

We have audited the accompanying financial statements of Lyon & Sioux Rural Water System, Inc. (a nonprofit organization), which comprise the statements of financial position as of December 31, 2022 and December 31, 2021, and the related statements of activities and cash flows for the calendar years then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Lyon & Sioux Rural Water System, Inc. as of December 31, 2022 and December 31, 2021, and the changes in its net assets and its cash flows for the calendar years then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of Lyon & Sioux Rural Water System, Inc. and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Lyon & Sioux Rural Water System, Inc.'s ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

### MEMBERS

American Institute - Certified Public Accountants | Private Companies Practice Section | Iowa Society - Certified Public Accountants

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Lyon & Sioux Rural Water System Inc.'s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Lyon & Sioux Rural Water System, Inc.'s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Report of Supplementary Information**

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of operating expenses is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audits of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated May 17, 2023, on our consideration of Lyon & Sioux Rural Water System, Inc.'s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Lyon & Sioux Rural Water System, Inc.'s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Lyon & Sioux Rural Water System, Inc.'s internal control over financial reporting and compliance.

*De Noble, Austin & Company PC*

Certified Public Accountants  
Rock Rapids, Iowa  
May 17, 2023

This page intentionally left blank for double-sided printing purposes.



# Basic Financial Statements

Lyon & Sioux Rural Water System, Inc.

**Exhibit A – Statements of Financial Position**  
December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<b><u>Assets</u></b>		
<b>Current Assets:</b>		
Cash	\$ 1,003,322	\$ 185,216
Investments	938,228	6,115,025
Accounts Receivable	318,535	296,409
Notes Receivable – Current Portion	33,555	25,571
Accrued Interest Receivable	11,838	4,569
Inventory	272,460	185,382
Prepaid Insurance	56,306	45,930
Prepaid Expenses	4,985	5,795
<b>Total Current Assets</b>	<u>2,639,229</u>	<u>6,863,897</u>
<b>Fixed Assets (Net):</b>		
Fixed Assets	49,079,557	44,420,988
Less Accumulated Depreciation	<u>(17,445,306)</u>	<u>(16,623,461)</u>
<b>Total Fixed Assets (Net)</b>	<u>31,634,251</u>	<u>27,797,527</u>
<b>Other Assets:</b>		
Investments – Debt Covenants	598,440	323,440
Investments – Capital Improvements Reserve	750,000	750,000
CoBank Stock	102,553	70,257
Notes Receivable – Net of Current Portion	661,071	100,950
<b>Total Other Assets</b>	<u>2,112,064</u>	<u>1,244,647</u>
<b>Total Assets</b>	<u>\$ 36,385,544</u>	<u>\$ 35,906,071</u>

LYON & SIOUX RURAL WATER SYSTEM, INC.

**Exhibit A – Statements of Financial Position**  
December 31, 2022 and 2021

	2022	2021
<b><u>Liabilities and Net Assets</u></b>		
<b>Current Liabilities:</b>		
Accounts Payable	\$ 464,250	\$ 782,733
Accrued Liabilities:		
Payroll Liabilities	10,821	2,107
Sales Taxes	5,076	4,960
Compensated Absences	6,731	13,836
Interest	57,922	52,238
Notes Payable – Current Portion	378,993	365,911
<b>Total Current Liabilities</b>	<b>923,793</b>	<b>1,221,785</b>
<b>Long-Term Liabilities:</b>		
Notes Payable – Net of Current Portion	18,146,041	18,518,696
<b>Total Liabilities</b>	<b>19,069,834</b>	<b>19,740,481</b>
<b>Net Assets:</b>		
Membership Certificates	706,010	701,310
Contributed Capital	6,061,051	5,308,325
Without Restrictions	10,548,649	10,155,955
<b>Total Net Assets</b>	<b>17,315,710</b>	<b>16,165,590</b>
 <b>Total Liabilities and Net Assets</b>	 <b>\$ 36,385,544</b>	 <b>\$ 35,906,071</b>

See Notes to Financial Statements.

This page intentionally left blank for double-sided printing purposes.

LYON & SIOUX RURAL WATER SYSTEM, INC.

**Exhibit B – Statements of Activities**  
For the Calendar Years Ending December 31, 2022 and 2021

	<b>Unrestricted</b>			
	<b>2022</b>		<b>2021</b>	
<b>Water Sales</b>	\$ 4,006,975	100.0%	\$ 3,860,224	100.0%
<b>Cost of Water Purchased</b>	(573,562)	(14.3)%	(547,525)	(14.2)%
<b>Gross Profit on Sales</b>	3,433,413	85.7%	3,312,699	85.8%
<b>Operating Expenses</b>	(2,643,222)	(65.9)%	(2,418,205)	(62.5)%
<b>Net Income From Operations</b>	790,191	19.8%	894,494	23.3%
<b>Other Income (Expense):</b>				
Interest Income	77,755	1.9%	41,409	1.0%
Finance Charges	21,117	0.5%	18,402	0.5%
Patronage Dividends	103,426	2.6%	28,461	0.7%
Gain on Trade-In of Fixed Assets	33,340	0.8%	0	0.0%
Miscellaneous Income	54,653	1.4%	77,882	2.0%
Interest Expense	(687,788)	(17.2)%	(497,201)	(12.9)%
<b>Total Other Income (Expense)</b>	(397,497)	(10.0)%	(331,047)	(8.7)%
<b>Changes in Net Assets</b>	392,694	9.8%	563,447	14.6%
<b>Net Assets Beginning of Year</b>	10,155,955		9,592,508	
<b>Net Assets End of Year</b>	<u>\$ 10,548,649</u>		<u>\$ 10,155,955</u>	

See Notes to Financial Statements.

**Exhibit C – Statements of Cash Flows**

For the Calendar Years Ending December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<b>Cash Flows From (Used By) Operating Activities:</b>		
Changes in Net Assets	\$ 392,694	\$ 563,447
Adjustments to Reconcile Changes in Net Assets to Net Cash Provided From Operating Activities:		
Depreciation	881,185	846,596
Gain on Trade-In of Fixed Assets	(33,340)	0
Net (Increase) Decrease in Accounts Receivable	(22,126)	13,295
Net (Increase) in Accrued Interest Receivable	(7,269)	(2,782)
Net (Increase) in Inventory	(87,078)	(10,816)
Net (Increase) in Prepaid Insurance	(10,376)	(3,687)
Net (Increase) Decrease in Prepaid Expenses	810	(715)
Net Increase (Decrease) in Accounts Payable	(318,483)	640,833
Net Increase in Accrued Payroll Liabilities	8,714	230
Net Increase (Decrease) in Accrued Sales Taxes	116	(254)
Net (Decrease) in Accrued Compensated Absences	(7,105)	(1,979)
Net Increase in Accrued Interest	5,684	32,923
<b>Net Cash Flow Provided From Operating Activities</b>	<u>803,426</u>	<u>2,077,091</u>
<b>Cash Flows From (Used By) Investing Activities:</b>		
Purchases of Fixed Assets	(4,684,569)	(5,192,189)
Net (Increase) Decrease in Investments	5,176,797	(5,726,417)
Issuance of Notes Receivable	(752,726)	0
Payments Received on Notes Receivable	184,621	24,509
(Increase) in Investments – Debt Covenants	(275,000)	0
(Increase) of CoBank Stock	(32,296)	(7,284)
<b>Net Cash Flow Used By Investing Activities</b>	<u>(383,173)</u>	<u>(10,901,381)</u>
<b>Cash Flows From (Used By) Financing Activities:</b>		
Payments on Notes Payable	(359,573)	(368,868)
Issuance of Notes Payable	0	9,000,000
Membership Certificates Issued/Retired	4,700	10,320
Contributed Capital Received	752,726	342,600
<b>Net Cash Provided From Financing Activities</b>	<u>397,853</u>	<u>8,984,052</u>

LYON & SIOUX RURAL WATER SYSTEM, INC.

---

**Exhibit C – Statements of Cash Flows**  
For the Calendar Years Ending December 31, 2022 and 2021

	<u>2022</u>	<u>2021</u>
<b>Net Increase in Cash and Cash Equivalents</b>	818,106	159,750
<b>Cash and Cash Equivalents Balance - Beginning of Year</b>	<u>185,216</u>	<u>25,466</u>
<b>Cash and Cash Equivalents Balance - End of Year</b>	<u>\$ 1,003,322</u>	<u>\$ 185,216</u>
<b>Supplemental Disclosures of Cash Flow Information:</b>		
Cash Payments for Interest Expense	<u>\$ 682,104</u>	<u>\$ 463,722</u>

See Notes to Financial Statements.

# LYON & SIOUX RURAL WATER SYSTEM, INC.

---

## **Notes to Financial Statements**

December 31, 2022 and 2021

### **Note 1: Nature of Operations and Economic Dependency (Concentration)**

Lyon & Sioux Rural Water System, Inc. (hereafter – Organization) is organized and operates as an Iowa non-profit corporation whose mission is to provide high quality water and service to the members of the Organization at the lowest possible cost, consistent with sound business practices.

The Organization distributes water to rural residents in Lyon & Sioux Counties of Iowa, as well as the Cities of Alford, Boyden, Doon, Inwood, Lester, Matlock and Larchwood, Iowa. The Organization purchases water from the City of Rock Rapids, the Rock Valley Rural Water System, and the Lewis and Clark Water System. Water purchased from the Lewis and Clark Water System is included in the contract with the City of Rock Rapids. The contract with the City of Rock Rapids expires on January 18, 2067. The connection with Rock Valley Rural Water System is considered an emergency interconnect and does not have an expiration date. Water purchases from the City of Rock Rapids for the years ending December 31, 2022 and 2021 were \$174,719 and \$196,653 respectively; and \$369,055 and \$329,571 from the Lewis and Clark Water System in 2022 and 2021, respectively. Accordingly, the Organization is dependent upon these entities and economic/drought conditions within this limited geographical area.

### **Note 2: Income Tax Status / Uncertain Tax Positions**

In 1978, the Organization received final approval for recognition as a tax-exempt organization under Internal Revenue Code Section 501(c)(12). This exemption is contingent upon the Organization maintaining water sales to members of at least 85% of total revenue. For both the 2022 and 2021 calendar years, the 85% requirement has been satisfied and the Organization did not conduct any unrelated business activities. Accordingly, no provision for Federal or state income taxes is reported in the accompanying financial statements.

The Organization has evaluated for uncertain tax positions and management has expressed there are no uncertain tax positions as of December 31, 2022. Tax returns for the past three tax years remain open for examination by tax jurisdictions (calendar years 2021, 2020 and 2019 as of the audit report date).

### **Note 3: Summary of Significant Accounting Policies**

This summary of significant accounting policies is presented to assist in understanding the Organization's financial statements. The financial statements and notes are representations of the Organization's management who is responsible for their integrity and objectivity. These accounting policies conform to generally accepted accounting principles and have been consistently applied in the preparation of the financial statements.

#### **Basis of Accounting**

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The general accounting records are kept and the accompanying financial statements have been prepared on the accrual basis of accounting. Under this method of accounting, income is recognized when earned and expenses are recognized when incurred.



### Cash and Cash Equivalents

The cash account in the statements of financial position represents money held in checking accounts, a money market and petty cash. For purposes of the statements of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash. Certificates of deposit maturing within a year are classified as current assets and certificates of deposit with a maturity longer than a year, if any, would be classified as other assets. The Organization does not consider the assets held as current investments to be cash equivalents. Current investments consist of brokerage and annuity investments not restricted for debt covenants.

### Accounts Receivable / Bad Debts

Accounts receivable is recorded at the amount the Organization expects to collect on balances outstanding at the end of the calendar year. As disclosed above, the Organization has major concentrations of clientele located in Lyon & Sioux Counties. The Organization does not require collateral or other security to support the amounts recognized in the statements of financial position for accounts receivable. Management closely monitors outstanding balances and determines the need for write-offs. As of December 31, 2022, and 2021, all balances are deemed to be collectible as all deemed uncollectible accounts have been written-off by management.

Water sales are determined through a computerized system. Meter readings are taken on the first of each month and the computer determines the customer's charge based on the gallons of water used and the rate schedule in effect. Remittances are to be made on or before the fifteenth of each month. Amounts that have been billed are generally deemed due (current) within thirty days of the invoice date. Accounts receivable balances outstanding over 30 days are considered past due.

The following details the aging of accounts receivable as of December 31, 2022 and 2021:

<b>Aged Balances (From Date of Invoices)</b>	<b>December 31, 2022</b>		<b>December 31, 2021</b>	
	<b>Amount</b>	<b>Percentage</b>	<b>Amount</b>	<b>Percentage</b>
0 to 30 Days	\$ 311,612	97.83%	\$ 290,539	98.02%
31 to 60 Days	6,628	2.08%	5,283	1.78%
61 to 90 Days	294	0.09%	499	0.17%
Over 90 Days	1	0.00%	88	0.03%
<b>Total</b>	<b>\$ 318,535</b>	<b>100.00%</b>	<b>\$ 296,409</b>	<b>100.00%</b>

### Inventory

Inventory is valued at the lower of cost or market using the first-in, first-out method for pipe, meters, regulators, etc. on hand at December 31, 2022 and 2021. The inventory is used for repairs on the water distribution system and is expensed when used.

### Fixed Assets

Fixed assets are recorded at the cost of acquisition and, if purchased, or the total cost of construction, if built/constructed. Depreciation is expensed using a 40-year life for the fixed components of the water distribution system, 27 to 30-year life for the building components and 15-year life for the parking lot and five to ten years for vehicles, office furniture/fixtures and equipment. The straight-line method of depreciation is used on all assets. When assets are sold or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts and any gain or loss on disposal is recognized in operations for the period.

Construction work in progress consists of costs incurred for construction of new water distribution systems. Interest costs have not been capitalized since it is the Organization's policy to not capitalize interest costs on assets constructed.

Fixed assets/accumulated depreciation of the Organization as follows as of December 31, 2022 and 2021 and the related depreciation expense for the calendar year then ended by category/classification are as follows:

<b>December 31, 2022</b>	<b>Cost</b>	<b>Accumulated Depreciation</b>	<b>Depreciation Expense</b>
Land	\$ 3,200,660	0	0
Building / Parking Lot	320,652	204,918	11,118
Water Distribution System	38,215,404	16,421,731	744,618
Vehicles	293,742	121,974	58,488
Office Furniture & Fixtures	107,040	101,433	3,270
Equipment	831,544	595,250	63,691
Construction in Progress	6,110,515	0	0
<b>Total</b>	<b>\$ 49,079,557</b>	<b>17,445,306</b>	<b>881,185</b>

<b>December 31, 2021</b>	<b>Cost</b>	<b>Accumulated Depreciation</b>	<b>Depreciation Expense</b>
Land	\$ 3,200,660	0	0
Building / Parking Lot	314,652	193,800	11,004
Water Distribution System	35,114,457	15,677,113	722,782
Vehicles	281,391	122,826	55,924
Office Furniture & Fixtures	107,040	98,163	3,814
Equipment	761,975	531,559	53,072
Construction in Progress	4,640,813	0	0
<b>Total</b>	<b>\$ 44,420,988</b>	<b>16,623,461</b>	<b>846,596</b>

### **Compensated Absences**

The Organization policy allows for employees to accumulate a limited amount of earned but unused vacation benefits. Based on rates of pay for calendar years 2022 and 2021, respectively, the estimated vacation liability was \$6,731 as of December 31, 2022 and \$13,836 as of December 31, 2021.

The Organization also allows employees to earn one day of sick leave per month, which can be accumulated to a maximum of twenty-four days. These benefits are allowed for illness only, and upon termination of employment, any accumulated days are forfeited. As of December 31, 2022, and 2021, the maximum liability for sick pay was \$29,600 and \$29,766, respectively. No amounts have been included in the accompanying financial statements for accumulated sick pay.

### **Capital Structure (Membership Equity) / (Contributed Capital)**

The Organization's capital structure consists of membership certificates. When a customer initially joins the system, a \$430 membership fee is charged to the customer. When the system was originally organized, the membership fee was \$230. If a customer becomes delinquent on their water bill, the amount due can be deducted from their membership fee.

Contributed capital represents the total amount that the Organization has received from governmental entities as contributions toward capital costs. During calendar year 2022, the Organization received \$752,726 from the City of Inwood for its contribution towards the Inwood Tower constructed and placed in service during 2022.

### **Use of Estimates**

The Organization's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America. Accordingly, the Organization is required to make estimates, judgments, and assumptions that are believed to be reasonable based on contract terms, observance of known trends and information available from outside sources. The Organization's estimates affect the reported amounts of assets, liabilities, revenues/other income and expenses. The Organization's estimates are evaluated on a regular basis. Actual results may differ from those estimates.

**Financial Instruments**

Organization financial instruments consist of cash, investments and notes receivable for which the carrying amounts approximate reported in the statements of financial position fair values. The net increase (decrease) in fair value for the calendar year on all financial instruments is reported in the statements of activities. The estimated fair value amounts have been determined using available market information and appropriate valuation methodologies. Considerable judgment is often necessary in interpreting market data to develop the estimates of fair value. The use of different market assumptions and/or estimation methodologies may have a material effect on the estimated fair value amounts.

**Sales Taxes**

Sales taxes required to be charged on customer billings and remitted to the appropriate state are reported in the statements of financial position as part of the accounts - accounts receivable and accrued liabilities: sales taxes. These sales tax charges and remittances do not affect the revenues/other income and expenses reported in the statements of activities.

**Collateralization of Assets**

Please see “Note to Financial Statements 7” for details as to which assets have been pledged and the extent those assets have been pledged as collateral for notes payable.

**Note 4: Notes Receivable****City of Doon**

The Organization has entered into a water sales agreement with the City of Doon, Iowa. As part of this agreement, the City of Doon has contributed \$423,751 for the capital cost of providing water to the City. A note receivable was issued for the entire amount of the contribution. The note accrues interest at a rate of 4.25% and is due in monthly payments of principal and interest of \$2,474. This note began in January 2008 and is scheduled to go until 2026. As of December 31, 2022, and 2021, the outstanding balance was \$100,950 and \$126,521, respectively.

**City of Inwood**

In December 2022, the Organization entered into a loan agreement with the City of Inwood, Iowa for \$593,676. Proceeds were used for costs of improvements and extension to the municipal water utility, including the construction of a new water tower. The note accrues interest at a rate of 4.10% and is due in semiannual payments of principal and interest, beginning June 2023 through June 2051.

Anticipated annual principal receipts on these notes receivable as of December 31, 2022 are as follows:

Calendar Year	Principal Receipts
2023	\$ 33,555
2024	39,436
2025	41,142
2026	29,992
2027	13,100
Thereafter	537,401
<b>Total</b>	<b>\$ 694,626</b>

**Note 5: Concentrations of Credit Risk of Financial Instruments**

The Organization maintains bank accounts at various local financial institutions that are members of the Federal Deposit Insurance Corporation (FDIC) which provides \$250,000 in insurance coverage. Any amount invested in a financial institution in excess of the FDIC coverage is at risk should a financial institution fail. The notes receivable with the Cities explained in “Note to the Financial Statements 4” are all essentially unsecured and at risk.

## Note 6: Investments – Debt Covenants

The Organization has three loan resolutions with CoBank, which are included on the statements of financial position as investments – debt covenants. Under one resolution, the Organization was required to set aside 10% of its monthly principal and interest payments until the restricted balance reached \$175,000 (as amended through a new loan agreement in 2020). Additionally, the Organization entered into two loan resolutions in 2021 which require additional reserves to be set aside of \$185,000 and \$90,000, respectively. As of December 31, 2022, the reserves were each fully funded in accordance with the loan resolutions.

The Organization also has one loan resolution with the United States Department of Agriculture – Rural Development (RDA) requiring monthly set asides, which are also included in the investments – debt covenants. Under the resolution, the Organization is required to set aside monthly for the loan until it has accumulated the required reserve of \$148,440. As of December 31, 2022, the reserve balance was fully funded.

If the Organization should ever reduce these restricted balances, annual restrictions would again be required until the reserve is replenished.

## Note 7: Notes Payable

Notes payable consisted of the following at December 31, 2022 and 2021:

	2022	2021
A note payable to CoBank with a 4.05% interest rate; due in monthly installments of principal and interest, with the first installment due January 2023 through December 2052. This note is collateralized by substantially all assets of the Organization.	5,860,812	\$ 5,966,086
A note payable to CoBank with a 4.10% interest rate; due in monthly installments of principal and interest, with the first installment due January 2023 through December 2052. This note is collateralized by substantially all assets of the Organization.	1,463,381	1,489,564
A note payable to CoBank with a 4.05% interest rate; due in monthly installments of principal and interest, with the first installment due January 2023 through December 2052. This note is collateralized by substantially all assets of the Organization.	1,465,203	1,491,521
A note payable to RDA with a 2.625% interest rate; due in monthly installments of principal and interest of \$12,112 through November 2055. This note is collateralized by substantially all assets of the Organization.	3,197,323	3,252,884
A note payable to IFA with a 1.75% interest rate; payments of interest due semiannually on June 1 and December 1 of each year; annual payments of principal due through June 1, 2032. This note is secured by State Revolving Loan Revenue Bonds issued by the State of Iowa.	200,000	218,000
A note payable to CoBank with a 3.70% interest rate as of December 31, 2022; due in monthly installments of principal and interest of \$30,738 through August 20, 2050. This note is collateralized by substantially all assets of the Organization.	6,338,315	6,466,552
Total Notes Payable (Calendar Year End)	18,525,034	18,884,607
Less Current Portion of Notes Payable	378,993	365,911
<b>Long-Term Notes Payable</b>	<b>18,146,041</b>	<b>\$ 18,518,696</b>

The combined aggregate amount of principal maturities as of December 31, 2022, for all of the long-term notes payable, for each of the next five years and thereafter is as follows:

<b>Calendar Year</b>	<b>Principal Balance</b>
2023	\$ 378,993
2024	392,922
2025	407,656
2026	422,302
2027	438,508
Thereafter	16,484,653
<b>Total</b>	<b>\$ 18,525,034</b>

**Note 8: Pension Plans**

The Organization has a pension plan which covers all of the Organization’s employees. The plan is designed as an Individual Retirement Account for each employee whereby the Organization contributes 6% of each employee’s annual salary to the plan. The plan is 100% vested immediately to the employee and withdrawal of benefits can be made at any time at the employee’s discretion. Pension plan expense for the Organization for the years ended December 31, 2022 and 2021, was \$31,017 and \$28,291, respectively.

**Note 9: Subsequent Events**

There were no material subsequent events noted from January 1, 2023 to May 17, 2023 (audit report date and financial statement issuance date).

This page intentionally left blank for double-sided printing purposes.

# Supplementary Information

Lyon & Sioux Rural Water System, Inc.

This page intentionally left blank for double-sided printing purposes.



LYON & SIOUX RURAL WATER SYSTEM, INC.

**Schedule 1 – Schedules of Operating Expenses**  
For the Calendar Years Ending December 31, 2022 and 2021

	<b>2022</b>	<b>2021</b>	<b>Increase (Decrease)</b>
Salaries and Benefits	\$ 712,576	\$ 613,711	\$ 98,865
Payroll Taxes	44,347	37,845	6,502
Pension Expense	31,017	28,291	2,726
Depreciation	881,185	846,596	34,589
Utilities	344,565	318,008	26,557
Office Expenses	38,651	36,853	1,798
Telephone / Internet	15,507	15,612	(105)
Supplies	11,388	10,525	863
Repairs and Maintenance	206,866	245,879	(39,013)
Vehicle Expenses	52,527	42,961	9,566
Meals and Travel	7,493	5,440	2,053
Water Testing and Treatment	83,852	66,909	16,943
Construction Permits	3,428	3,636	(208)
Generator Expense	66,329	18,944	47,385
Professional Fees	32,104	19,413	12,691
Directors' Fees	9,875	10,675	(800)
Insurance	50,936	48,582	2,354
Licenses and Dues	7,625	7,678	(53)
Meetings and Education	1,962	1,070	892
Miscellaneous	2,865	1,228	1,637
Advertising	16,465	15,190	1,275
Engineering	17,513	18,808	(1,295)
Property Tax (Land)	4,146	4,351	(205)
<b>Total</b>	<b>\$ 2,643,222</b>	<b>\$ 2,418,205</b>	<b>\$ 225,017</b>

See Independent Auditor's Report.

This page intentionally left blank for double-sided printing purposes.

**Independent Auditor's Report on Internal Control  
Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial  
Statement Performed in Accordance with  
Government Auditing Standards  
Lyon & Sioux Rural Water System, Inc.**



# De Noble, Austin & Company PC

CERTIFIED PUBLIC ACCOUNTANTS



121 S. Story Street | Rock Rapids, IA 51246 | www.denoblepc.com  
Phone : (712) 472-2549 | Fax : (712) 472-2540 | Email : cpas@denoblepc.com

## **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

To the Board of Directors of  
Lyon & Sioux Rural Water System, Inc.:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Lyon & Sioux Rural Water System, Inc. (a nonprofit organization), which comprise the statements of financial position as of December 31, 2022 and December 31, 2021, and the related statements of activities and cash flows for the calendar years then ended, and the related notes to the financial statements, and have issued our report thereon dated May 17, 2023.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audits of the financial statements, we considered Lyon & Sioux Rural Water System, Inc.'s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lyon & Sioux Rural Water System, Inc.'s internal control. Accordingly, we do not express an opinion on the effectiveness of Lyon & Sioux Rural Water System, Inc.'s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Lyon & Sioux Rural Water System, Inc.'s financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings as item 22-1 that we consider to be a material weakness.

#### **MEMBERS**

American Institute - Certified Public Accountants | Private Companies Practice Section | Iowa Society - Certified Public Accountants

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lyon & Sioux Rural Water System, Inc.'s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Lyon & Sioux Rural Water System, Inc.'s Responses to Findings**

Lyon & Sioux Rural Water System, Inc.'s responses to the findings identified in our audit are described in the accompanying schedule of findings. Lyon & Sioux Rural Water System, Inc.'s responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Lyon & Sioux Rural Water System, Inc.'s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Lyon & Sioux Rural Water System, Inc.'s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*De Noble, Austin & Company PC*

De Noble, Austin & Company PC  
Certified Public Accountants  
Rock Rapids, Iowa

May 17, 2023

This page intentionally left blank for double-sided printing purposes.

# Schedule of Findings

Lyon & Sioux Rural Water System, Inc.

**Schedule of Findings and Questioned Costs**  
For the Calendar Year Ending December 31, 2022

**Findings – Financial Statement Audit:**

**INTERNAL CONTROL DEFICIENCIES:**

**22-1 Segregation of Duties**

**Criteria** – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the Organization’s financial information.

**Condition** – Incompatible duties are performed by employees including:

- Check preparation and signing should be independent of an individual who: initiates purchases, reviews/approves disbursements, or participates in any cash receipts or recordkeeping function.
- Billing should be independent from the accounts receivable and collections function. Noncash credits and write-offs should be independent of the accounts receivable bookkeeping function.
- Bank deposits should be made by a person who does not reconcile bank accounts, maintain the cash receipts journal or can make journal entries to the general ledger.
- Bank reconciliations should be reconciled by a person who is independent from any of the revenue and expense functions.

**Cause** – The Organization has a limited number of employees which limits the ability to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

**Effect** – Inadequate segregation of duties could adversely affect the Organization’s ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

**Recommendation** – We realize that with a limited number of office employees, segregation of duties is difficult. However, operating procedures should be reviewed to obtain the maximum internal control possible under the circumstances. Current personnel should be utilized to provide additional control through review of financial transactions, reconciliations, and reports. Such reviews should be performed by independent persons to the extent possible and should be evidenced by initials or signature of the reviewer and the date of the review.

**Response** – We will evaluate our operating procedures and consider changes within economic constraints.

**Conclusion** – Response acknowledged. The Organization should segregate duties to the extent possible and utilize existing personnel to provide additional control through approval and review of financial transactions and reports. It is very important that you attempt to segregate duties as completely as possible.

**INSTANCES OF NON-COMPLIANCE:** No matters were reported.